

Overview on DNS Abuse Mitigation - A Starting Landscape

At-Large Capacity Development Webinar & Discussion

Justine Chew
ALAC Co-Vice Chair
ALAC Liaison to GNSO

Natálie Terčová
ALAC Leadership Team Member

Matthias Hudobnik
ALAC Liaison to SSAC

Laura Margolis
ALAC Liaison to ccNSO

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Purpose of this Call

Following...

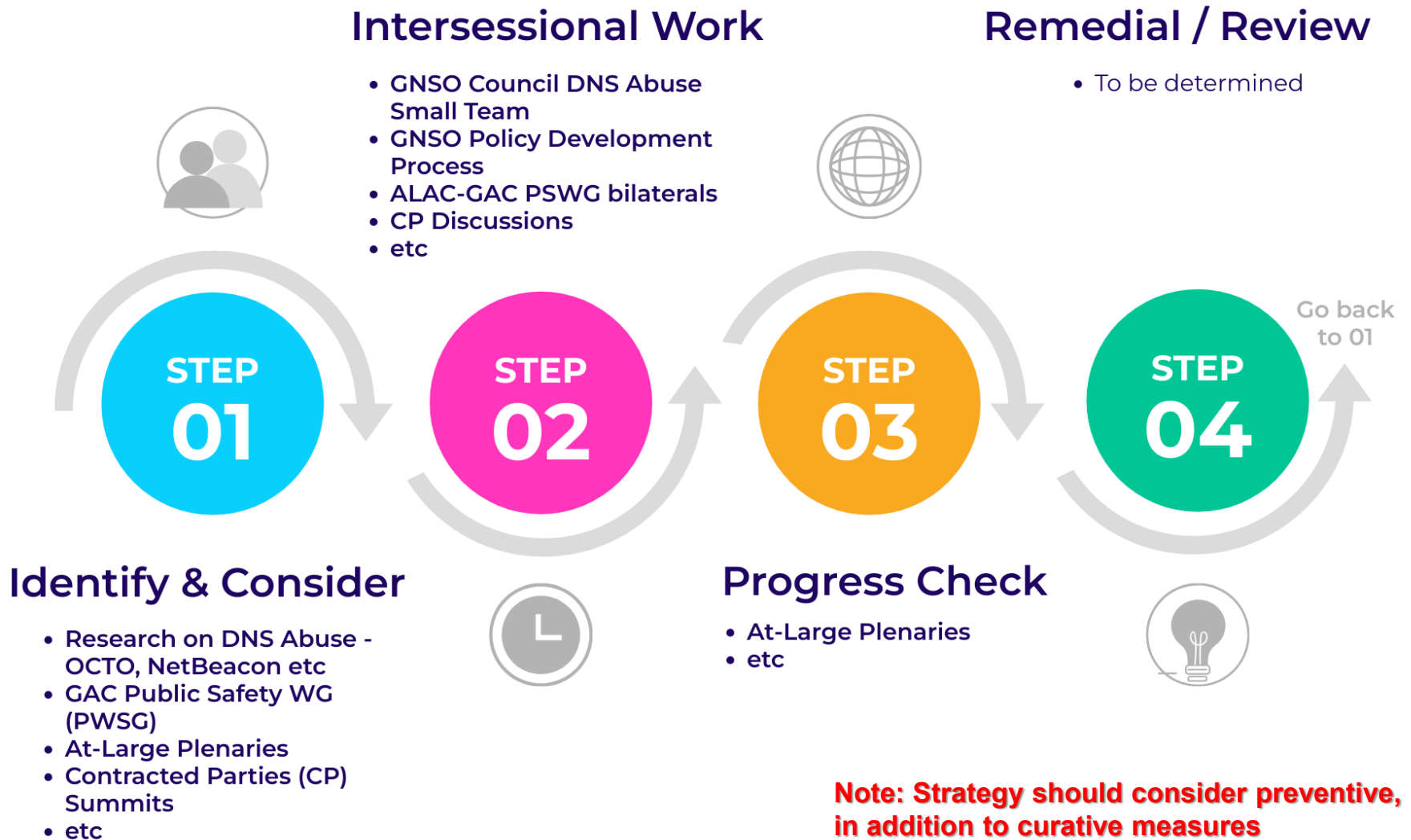
1. [Deep Dive on DNS Abuse – CPWG, 15 Jan 2025](#)
2. [DNS Abuse Strategy introduction – CPWG, 25 Jun 2025](#) ...

Let's examine the current landscape of stakeholders / activities around DNS abuse mitigation, to figure out

- ⊙ Where At-Large could play a role;
- ⊙ What role(s) At-Large should play and how;
- ⊙ How should/could At-Large mobilize to undertake those roles;
- ⊙ What else should At-Large pay attention to; ...

.... to develop OUR strategy for combating DNS abuse

Flashback: At-Large DNS Abuse High-Level Strategy Development



Note: Strategy should consider preventive, in addition to curative measures

A Starting Landscape

Key Stakeholders



Role, Limits

Relationships

Impact

26 February 2026- At-Large held a webinar with ICANN OCTO (SSR team)

- ⦿ Focus: **understanding DNS Abuse and available mitigation tools**
- ⦿ Followed by a **joint ALAC–OCTO session at ICANN85 (11 March 2026)**
- ⦿ Objective: strengthen shared understanding of **data-driven and preventive approaches to DNS Abuse mitigation**

Context and Challenges

Domains used for: phishing, malware distribution, botnet command-and-control

The DNS ecosystem creates **opportunities for malicious actors**, especially at scale

Key structural challenge:

- ⦿ Security outcomes are often shaped by **misaligned incentives**
- ⦿ Actors responsible for prevention do not always bear the consequences of abuse

Implication:

- ⦿ Effective mitigation depends on **robust, well-designed metrics** to guide decisions and resource allocation

Resources:

- [1] [26 February 2026 At-Large Meets OCTO-SSR Webinar: ICANN83 ALAC-OCTO Joint Session Recap](#) on an introduction to OCTO-SSR and its work
- [2] [11 March 2026 ALAC-OCTO Session at ICANN85, Mumbai](#) to further understand the work of OCTO-SSR, including some new initiatives

Key Implications for At-Large

Malicious actors often register **large volumes of domains in short timeframes**, forming coordinated abuse campaigns

OCTO-SSR approach:

Combines: registration data + DNS data + reputation data (RBLs)

Identifies “**associated domains**” → detects entire abuse campaigns, not just single domains

Key findings:

- ⊙ Methods can identify **>50% of known abusive domains** and uncover new ones
- ⊙ **Data delays limit proactive detection** → timeliness is critical

Why this matters for At-Large:

- ⊙ Enables shift to **preventive (proactive) user protection**
- ⊙ Highlights need for:
 - **better access to high-quality data**
 - balanced approaches (false positives vs. missed abuse)
- ⊙ Supports informed input into **policy discussions on DNS Abuse mitigation**

Reputation Data: Role and Limitations

Reputation data identifies potentially malicious domains, IPs, or URLs based on observed behavior

Commonly used in **Reputation Block Lists (RBLs)** to support detection and mitigation

Key limitations:

- ⦿ No single dataset provides complete or consistent coverage
- ⦿ Data sources differ in:
 - collection methods
 - scope and focus
 - update frequency

Critical evaluation factors:

- ⦿ Degree of **overlap vs. unique data** across sources
- ⦿ **Timeliness** (how quickly threats are detected and updated)
- ⦿ Risk of **false positives and blind spots**

= Effective use requires **combining multiple data sources** and continuous validation

SSAC – Security and Stability Advisory Committee

- ⦿ SAC115 – Definition of DNS Abuse

“DNS Abuse”¹ means

1. malware,
2. botnets,
3. phishing,
4. pharming, and
5. spam (when spam serves as a delivery mechanism for the other 4 forms of DNS Abuse)

- ⦿ Other SSAC efforts / engagements in this area

Resources:

[1] Definition of DNS Abuse, Section 2.1 of SAC115 (<https://www.icann.org/en/system/files/files/sac-115en.pdf>)

ccNSO – Country Code Names Supporting Org.

- ⦿ DASC – ccNSO DNS Abuse Standing Committee
- ⦿ Other ccNSO efforts / engagements in this area

GNSO – Generic Names Supporting Org.

- ⦿ Key gTLD DNS Abuse mitigation contractual obligations
 - Registrar Accreditation Agreement (RAA) sec 3.18
 - Registry Agreement (RA) Spec. 6 sec 4; Spec. 11 sec 3(b)

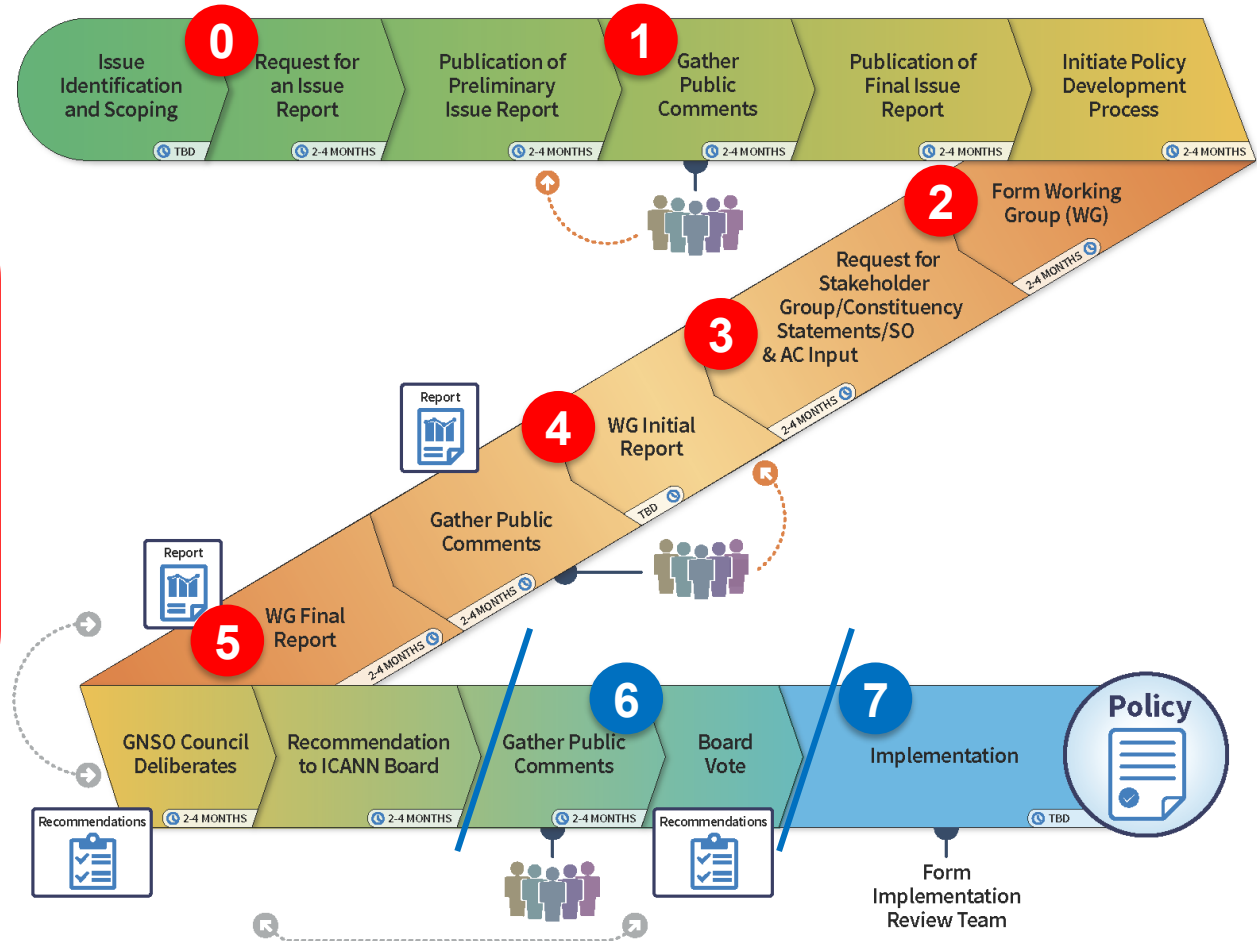
- ⦿ Avenues -> obligations
 - Direct CPH-ICANN negotiations – eg. 2024 Global Amendments to the 2013 RAA & Base RA
 - **Consensus Policy**
 - Generally results out of PDPs
 - Implemented by Contracted Parties
 - <https://www.icann.org/en/contracted-parties/consensus-policies>
 - Implemented by ICANN Org

ALAC/At-Large Participation in gTLD PDPs



GNSO Policy Development Process

*Standard and summarized policy development process



* Some steps omitted, for brevity and timing notations are estimates.

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Source: <https://gns0.icann.org/en/basics/consensus-policy/pdp>

0 Can initiate Issue Report

1 Submit ALAC comments

2 Participate in PDP Working Group

3 Provide ALAC early input

Discuss issues arising from PDP WG Charter/Charter Questions & deliberations with CPWG applying the Funnel

Establish ALAC positions, advocate positions in PDP WG deliberations

4 **5** Submit ALAC comments (or Advice)

6

7 Participate in IRT



Flashback: GNSO DNS Abuse Mitigation Gaps (1st Look)

High Priority

6. Introduce friction in access to “bulk/batch” registrations	G2 Withhold unrestricted API access for new customers ^[5]
	G9 Lack of syntactic & operational registrant data validation ^[2]
	G12 Lack of proactive/timely verification at registration ^[2]
	G25 <i>Lack of data on bulk registration abuse</i> ^[1]

1. Associated domain check	G1 Investigate associated domains ^[4]
	G10 Broaden use of abuse data for preventive action ^[2]

12. Proactive vs reactive	G11 Minimal deterrent effect of reactive measures ^[2]
	G23 Challenges in real-time detection of short-lived abuse ^[4]
	G26 Underuse of predictive algorithms for early detection ^[1]

2. Complainant reports	G17 25% unactionable complaints ^[3]
	G27 Awareness on reporting abuse ^[1]

5. Enforcement challenges	G13 Disparate registrar abuse mitigation responses ^[3]
	G15 No sanctions/deterrents for recurring non-compliance by CPs ^[3]
	G20 Delayed ICANN enforcement actions ^[4]
	G29 <i>Ambiguity in RAA, RA language ('reasonable', 'prompt')</i> ^[3]

10. Mitigation info from CPs	G18 Measurement challenges due to 'uncharacterized' domains ^[4]
	G22 Limited transparency in mitigation actions taken reducing accountability & oversight ^[4]

← Preventive

7. Forbid incentives promoting abuse	G21 Inconsistent registrar credential performance ^[4]
	G6 'Discounts' more prone to DNS abuse ^[2]
	G7 Free services more likely to be abused by threat actors ^[2]

11. Subdomains	G3 Unregulated subdomain abuse ^[5]
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3. Compromised vs Malicious	G19 Attention to hijack legitimate domains ^[4]
	G24 Lack of definition ^[1]

4. Dispute Resolution	G4 Recourse mechanism for legitimately aggrieved registrants ^[5]
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8. Industry coordination	G5 Inefficient coordination on DGA-based abuse to support LEA ^[5]
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9. Lack of research/data	G8 Lack of empirical research on abuse factors ^[2]
	G14 No ICANN overview of mitigation actions outside of contract enforcement ^[3]

Curative →

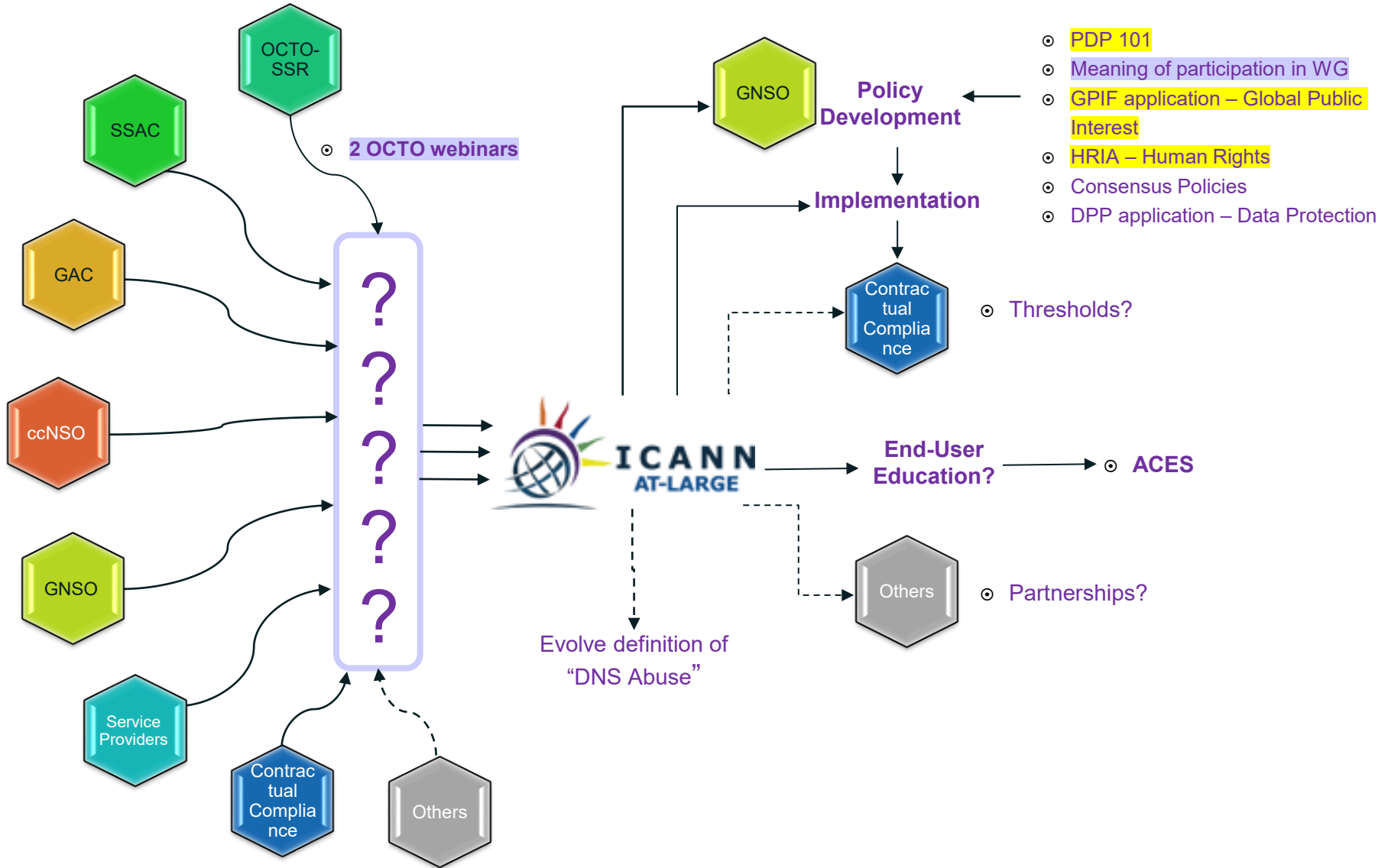
Low Priority

Source:

- [1] GNSO Council DNS Abuse Small Team Report (Oct 2022)
- [2] INFERMAL Report – Inferential analysis of maliciously registered domains (Nov 2024)
- [3] ICANN Org Report on DNS Abuse mitigation requirements (Nov 2024)
- [4] NetBeacon Blog – Analysis of Impact of ICANN Contract Amendments (Dec 2024)
- [5] NetBeacon PDP Whitepaper (May 2025)



High Level Mind Map

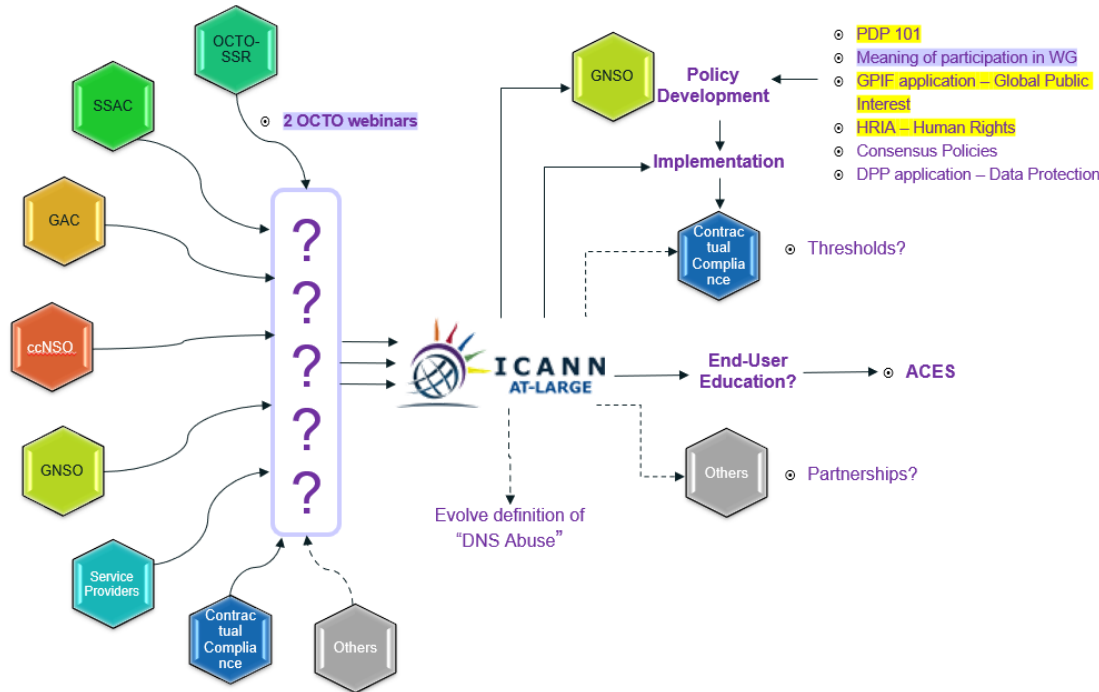


Discussion & Feedback

Some prompts

- Our role in GNSO policy development processes
- Our role in awareness/education campaigns (via ACES?)
- Involvement with/of other stakeholders, partnerships

High Level Mind Map



[GOOGLEDOC](#)
[FOR INPUT](#)

**THANK YOU FOR YOUR
PARTICIPATION**

We will be back for more!